106TH CONGRESS 2d Session

SENATE

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# TREATY WITH SOUTH AFRICA ON MUTUAL LEGAL ASSISTANCE IN CRIMINAL MATTERS

# **MESSAGE**

FROM

# THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

TREATY BETWEEN THE GOVERNMENT OF THE UNITED STATES OF AMERICA AND THE GOVERNMENT OF THE REPUBLIC OF SOUTH AFRICA ON MUTUAL LEGAL ASSISTANCE IN CRIMINAL MATTERS, SIGNED AT WASHINGTON ON SEPTEMBER 16, 1999



JULY 13, 2000.—Treaty was read the first time, and together with the accompanying papers, referred to the Committee on Foreign Relations and ordered to be printed for the use of the Senate

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WASHINGTON: 2000

#### LETTER OF TRANSMITTAL

THE WHITE HOUSE, July 13, 2000.

To the Senate of the United States:

With a view to receiving the advice and consent of the Senate to ratification, I transmit herewith the Treaty Between the Government of the United States of America and the Government of the Republic of South Africa on Mutual Legal Assistance in Criminal Matters, signed at Washington on September 16, 1999. I transmit also, for the information of the Senate, the report of the Depart-

ment of State with respect to the Treaty.

The Treaty is one of a series of modern mutual legal assistance treaties being negotiated by the United States in order to counter criminal activities more effectively. Together with the Extradition Treaty Between the Government of the United States of America and the Government of the Republic of South Africa, also signed September 16, 1999, this Treaty will, upon entry into force, provide an effective tool to assist in the prosecution of a wide variety of offenses, including terrorism, organized crime, drug-trafficking offenses, and other violent crimes as well as money laundering, and other white collar crimes of particular interest to the U.S. law enforcement community. The Treaty is self-executing.

The Treaty provides for a broad range of cooperation in criminal matters. Mutual assistance available under the Treaty includes taking the testimony or statements of persons; providing documents, records and articles of evidence; locating or identifying persons; serving documents; transferring persons in custody for testimony or other purposes; executing requests for searches and seizures; assisting in proceedings related to restraint or immobilization and confiscation or forfeiture of assets or property, compensation or restitution, and recovery or collection of fines; and any other form of assistance not prohibited by the laws of the Requested

State.

I recommend that the Senate give early and favorable consideration to the Treaty and give its advice and consent to ratification.

WILLIAM J. CLINTON.

#### LETTER OF SUBMITTAL

DEPARTMENT OF STATE, Washington, June 3, 2000.

The President. The White House.

THE PRESIDENT: I have the honor to submit to you the Treaty Between the Government of the United States of America and the Government of the Republic of South Africa on Mutual Legal Assistance in Criminal Matters (the "Treaty"), signed at Washington on September 16, 1999. I recommend that the Treaty be transmitted to the Senate for its advice and consent to ratification. The Treaty covers mutual legal assistance in criminal matters. In recent years, similar bilateral treaties have entered into force with a number of other countries. This Treaty contains many provisions similar to those in the other treaties and all of the essential provisions sought by the United States. It will enhance our ability to investigate and prosecute a variety of offenses, including terrorism, organized crime, drug-trafficking offenses, and other violent crimes, as well as money laundering and other forms of white collar crime of particular interest to the U.S. law enforcement community. The Treaty is designed to be self-executing and will not require new

Article 1 sets forth a now-exclusive list of the major types of assistance to be provided under the Treaty, including taking the testimony or statements of persons; providing documents, records and articles of evidence; locating or identifying persons; serving documents; transferring persons in custody for testimony or other purposes; executing requests for searches and seizures; assisting in proceedings related to restraint or immobilization and confiscation or forfeiture of assets or property, compensation or restitution, and recovery or collection of fines; and any other form of assistance not prohibited by the laws of the Requested State.

The scope of the Treaty includes not only assistance provided in connection with the investigation, prosecution, and prevention of offenses, but also in proceedings related to criminal matters, which may be civil or administrative in nature. Article 1(3) states that assistance shall be provided without regard to whether the conduct that is the subject of the investigation, prosecution or proceeding in the Requesting State would constitute an offense under the laws of the Requested State. Article 1(4) provides that the Treaty is intended solely for mutual legal assistance between the States and does not give rise to a right on the part of any private person to obtain, suppress or exclude any evidence, or to impede the execution of a request.

Article 2 provides for the establishment of Central Authorities and defines Central Authorities for purposes of the Treaty. For the United States, the Central Authority is the Attorney General or a person designated by the Attorney General. For South Africa, the Central Authority is the Director-General of the Department of Justice or a person designated by the Director-General. The Article also provides that the Central Authorities shall communicate directly with one another for the purposes of the Treaty. Such communication may, in exceptional circumstances, be effected through diplomatic channels or through Interpol. Article 3 sets forth the circumstances under which a Requested State's Central Authority may deny assistance under the Treaty. A request may be denied if: (a) it relates to a political offense (a term expected to be defined on the basis of the term's usage in extradition treaties); (b) it relates to an offense under military law that would not be an offense under ordinary criminal law; (c) its execution would prejudice the national security or any other essential interests of the Requested State; or (d) it is not made in conformity with the Treaty.

Article 3(2) establishes several categories of offenses that are not to be considered political offenses under the Treaty: (a) a murder or other violent crime against a Head of State or Deputy Head of State of the Requesting or Requested State; (b) an offense for which both the Requesting or Requested State have an obligation pursuant to a multilateral international agreement to extradite the person sought or to submit the case to their respective competent authorities for decision as to prosecution (e.g., the Convention for the Suppression of Unlawful Seizures of Aircraft, done at the Hague on 16 December 1970, 22 UST 1641, TIAS 7192); (c) murder; (d) an offense involving kidnapping, abduction, or any form of unlawful detention, including the taking of a hostage; and (e) attempting or conspiring to commit, aiding, abetting, inducing, counseling or procuring the commission of, or being an accessory before or after the fact to such offenses. Before denying assistance, the Central Authority of the Requested State is required under Article 3(3) to consult with its counterpart in the Requesting State to consider whether assistance can be given subject to such conditions as the Central Authority of the Requested State deems necessary. If the Requesting State accepts assistance subject to such conditions, it is required to comply with them. If the Central Authority of the Requested State denies assistance, it is required under Article 3(4) to inform the Central Authority of the Requesting State of the reasons for the denial.

Article 4 prescribes the form and content of written requests under the Treaty, specifying in detail the information required in each request. The Article permits requests to be made in other forms in emergency situations, but requires written confirmation within ten days unless the Central Authority of the Requested State agrees otherwise. The request must be in English.

Article 5 concerns execution of requests. Article 5(1) requires the Central Authority of the Requested State to execute the request promptly or, when appropriate, to transmit it to the authority having jurisdiction to do so. It provides that the competent authorities of the Requested State shall do everything in their power to execute a request, and that the courts of the Requested State have au-

thority to issue subpoenas, search warrants, or other orders necessary to execute the request.

Under Article 5(2), the Central Authority of the Requested State must make all necessary arrangements for representation of the Requesting State in the Requested State in any proceedings arising

out of a request for assistance.

Under Article 5(3), requests are to be executed in accordance with the laws of the Requested State, including the terms of the Treaty. However, the method of execution specified in the request is to be followed except insofar as it is prohibited by the laws of the Requested State. Under Article 5(4), if the Central Authority of the Requested State determines that execution of the request would interfere with an ongoing criminal investigation, prosecution, or proceeding in that State, it may postpone execution or, after consulting with the Central Authority of the Requesting State, impose conditions on execution. If the Requesting State accepts assistance subject to such conditions, it shall comply with them.

Article 5(5) further requires the Requested State, if so requested, to use its best efforts to keep confidential a request and its contents and to inform the Central Authority of the Requested State if the request cannot be executed without breaching confidentiality. This provides the Requested State an opportunity to decide whether to pursue the request or to withdraw it in order to maintain confidentiality.

Article 5 additionally requires the Requested State's Central Authority to respond to reasonable inquiries concerning progress in executing a request; to report promptly to the Requested State's Central Authority the outcome of its execution; and, if the request cannot successfully be executed in whole or in part, to inform the Requested State's Central Authority of the reasons therefor.

Article 6 sets forth the mechanism for authentication or certification of information or evidence furnished under this Treaty. Article 6(1) specifies the forms (attached as Forms A, B, and E) to be used upon request by the United States, for authentication or certification of information or evidence provided to the United States under Articles 9, 10 and 16 and the forms (attached as Forms C and D) to certify the absence or non-existence of evidence. Article 6(c) provides that information or evidence authenticated or certified using the specified forms, as well as forms certifying the absence of records, shall be admissible in the United States as proof of the matters set forth therein.

Article 6(2) specifies the conditions under which authentication or certification of such information or evidence provided to South Africa will be required, upon request by South Africa. It also provides that the substantive form of the attestation, affidavit or declaration required will be communicated by South Africa's Central Authority to its counterpart in the United States from time to time. Specifically, Article 6(2)(b) provides that in the case of court records of judicial proceedings, it is sufficient if a copy of such records is certified as a true copy of the original recorded by the relevant judicial officer or another competent authority in the United States. Moreover, all documents subject to a South African request for certification or authentication are to be accompanied by

a certificate (attached as Form F), although Article 6(2) does provide that such authentication or certification may be made in the manner in which foreign documents are authenticated or certified to enable them to be produced in any court in the Republic of South Africa. In the case of documents contemplated in Article 10 of the Treaty, both Form F and the South African manner of authentication or certification are sufficient mechanisms for authentication or certification of evidence furnished to the Republic of South Africa.

Article 7 apportions between the two States the costs incurred in executing a request. It provides that the Requested State shall pay all costs, except for the following items to be paid by the Requested State: fees of expert witnesses; costs of translation, interpretation, and transcription; and the allowances and expenses related to travel of persons pursuant to Articles 11, 12 and 13. If, during the execution of a request, it become apparent that fulfillment of the request will entail expenses of an extraordinary nature, Article 7 indicates that the Central Authorities will consult to determine the terms and conditions under which execution may continue.

Article 8(1) requires the Requested State to comply with any request by the Central Authority of the Requested State that information or evidence obtained under the Treaty not be used in any investigation, prosecution, or proceeding other than that described in the request without its prior consent. Further, under Article 8(2), if the Requested State's Central Authority asks that information or evidence furnished under this Treaty be kept confidential or be used subject to specified conditions, and the Requesting State accepts the information subject to such conditions, the Requested State must use its best efforts to comply with the conditions. Once information is made public in the Requested State in accordance with either of these provisions, it may thereafter be used for any purpose. Article 8(3) provides that nothing in Article 8 prevents the use or disclosure of information to the extent that there is an obligation to do so under the Constitution of the Requested State in criminal proceedings. The Requested State is obliged to notify the Requested State in advance of any such proposed use or disclosure.

Article 9 provides that a person in the Requested State from whom testimony or evidence is requested pursuant to the Treaty shall be compelled, if necessary, to appear and testify or produce items, including documents, records, and articles of evidence. Article 9(2) requires the Central Authority of the Requested State, upon request, to furnish information in advance about the date and place of the taking of testimony or evidence pursuant to this Article

Article Article 9(3) further requires the Requested State to permit the presence of persons specified in the request (such as the accused, counsel for the accused, or other interested persons) and to permit them to question, directly or indirectly, the person giving the testimony or evidence. In the event that a person whose testimony or evidence is being taken asserts a claim of immunity, incapacity or privilege under the laws of the Requesting State, Article 9(4) provides that the testimony or evidence shall be taken and the claim made known to the Central Authority of the Requested State for resolution by its authorities.

Article 10 requires that the Requested State provide the Requesting State with copies of publicly available records in the possession of organs of State and government departments and agencies in the Requested State. Under Article 10(2), the Requested State may also provide copies of any documents, records, or information which are in the possession of an organ of State or a government department or agency in that State, but which are not publicly available, to the same extent and under the same conditions as it would provide them to its own law enforcement or judicial authorities. The Requested State has discretion to deny such requests entirely or in part.

Article 11(1) provides a mechanism for the Requesting State to invite the voluntary appearance in its territory of a person located in the Requested State, indicating the extent to which the expenses will be paid. The Requested State is to inform the Central Authority of the Requesting State promptly of the person's response. Article 11(2) provides that the Central Authority of the Requesting State may, in its discretion, determine that a person appearing in the Requesting State pursuant to this Article shall not be subject to service of process, or be detained or subjected to any restriction of personal liberty, by reason of any acts or convictions that pre-ceded the person's departure from the Requested State. Under Article 11(3), any safe conduct provided for by this Article ceases seven days after the Central Authority of the Requesting State has notified the Central Authority of the Requested State that the person's presence is no longer required, or the person, having left the Requesting State, voluntarily returns. The Central Authority of the Requesting State may, in its discretion, extend this safe conduct period for up to fifteen days if it determines that there is good cause to do so.

Article 12 provides that a person in the custody of either State, whose presence for purposes of assistance under the Treaty is sought, may be transferred from the custody of one State to the custody of the other State provided that the person concerned and both Central Authorities consent and any terms or conditions set by the transferring State will be adhered to by the receiving State. These conditions may include that the receiving State shall have the authority and the obligation to keep the person transferred in custody unless otherwise authorized by the sending State; that the receiving State shall return the transferred person to the custody of the sending State as soon as circumstances permit or as otherwise agreed to by the Central Authorities; that the sending State is not required to initiate extradition proceedings or return of the person transferred; and that the person transferred receives credit for service of the sentence imposed in the sending State for time served in the custody of the receiving State. Under this Article, for example, a witness incarcerated in the Requested State could be transferred to the Requesting State to testify in a trial, or a defendant in the Requesting State could be transferred to attend a witness deposition in the Requested State if the person consents and the Central Authorities of both States agree.

Article 13 provides that the Requested State may authorize the transit through its territory of a person held in custody by a third State whose personal appearance has been requested by the Re-

questing State to give testimony or evidence or otherwise provide assistance in an investigation, prosecution or proceeding. It further states that, where such transit is authorized, the Requested State shall have the authority and the obligation to keep the person in custody during transit in accordance with the laws of the Requested State, including the terms of the Treaty.

Article 14 obligates the Requested State to use its best efforts to ascertain the location or identity of persons or items in the Re-

quested State specified in a request.

Article 15 obligates the Requested State to use its best efforts to effect service of any document relating, in whole or in part, to a request for assistance under the Treaty. A request for the service of a document requiring a person to appear before an authority in the Requesting State must be transmitted a reasonable time before the scheduled appearance. Proof of service is to be provided by the

Requested State in the manner specified in the request.

Article 16 obligates the Requested State to execute requests for search, seizure, and delivery of any item to the Requesting State if the request includes the information justifying such action under the laws of the Requested State. The Article also provides that, upon request, every official who has custody of a seized item is required to certify the continuity of the item's custody, the identity of the item, and the integrity of its condition. Article 16(3) further provides that the Central Authority of the Requested State may impose terms and conditions deemed necessary to protect thirdparty interests in items to be transferred.

Article 17 provides that the Central Authority of the Requested State may require its counterpart in the Requesting State to return any documents, records or articles of evidence furnished to it in

execution of a request under the Treaty as soon as possible.

Article 18(1) provides that, if the Central Authority of one Contracting State becomes aware of proceeds of crimes or instrumentalities or objects used in the commission of crimes that are located in the other State and may be forfeitable or otherwise subject to seizure under the laws of that State, it may so inform the Central Authority of that other State. If the State receiving such information has jurisdiction in this regard, it may present this information to its authorities for a determination whether any action is appropriate. The Central Authority of the State receiving such information is required to inform the Central Authority of the State that provided the information of any action taken.

Article 18 also obligates the Contracting States to assist each other to the extent permitted by their respective laws in proceedings relating to restraint or immobilization of proceeds of crimes and instrumentalities or objects used in the commission of crimes, confiscation or forfeiture of proceeds of crimes and instrumentalities or objects used in the commission of crimes, recovery or collection of fines imposed by courts as sentences in criminal proceedings and compensation or restitution to victims of crime. The State having custody over proceeds of crimes and instrumentalities or objects used in the commission of crimes is required to dispose of them in accordance with its laws. Either State may transfer to the other State all or part of such assets or property, or the proceeds of their sale, to the extent permitted under the

transferring State's laws and upon such terms as it deems appropriate.

Article 19 states that assistance and procedures provided in the Treaty shall not prevent either Contracting State from granting assistance through the provisions of other applicable international agreements or through the provisions of its domestic law. The States may also provide assistance pursuant to any bilateral arrangement, agreement or practice that may be applicable.

Article 20 provides that the Central Authorities shall consult, at times mutually agreed, to promote the most effective use of the Treaty, and that they may agree upon such practical measures as

may be necessary to facilitate the Treaty's implementation.

Article 21 states that the Treaty shall apply to any assistance contemplated in Article 1, whether the acts were committed before, on, or after the date upon which the Treaty enters into force and that nothing in the Treaty shall be deemed to require or authorize any action by the Requested State that is contrary to the constitution of that State.

Article 22 provides that the Treaty shall be subject to ratification and shall enter into force upon the exchange of instruments of ratification. It further provides that either State may terminate the Treaty by written notice to the other State through the diplomatic channel, termination to take effect six months following the date of notification.

A Technical Analysis explaining in detail the provisions of the Treaty is being prepared by the United States negotiating delegation, consisting of representatives from the Departments of Justice and State, and will be transmitted separately to the Senate Committee on Foreign Relations.

The Department of Justice joins the Department of State in favoring approval of this Treaty by the Senate as soon as possible.

Respectfully submitted,

Frank E. Loy.

TREATY BETWEEN
THE GOVERNMENT OF THE UNITED STATES OF AMERICA
AND
THE GOVERNMENT OF THE REPUBLIC OF SOUTH AFRICA
ON
MUTUAL LEGAL ASSISTANCE IN CRIMINAL MATTERS

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The Government of the United States of America and the Government of the Republic of South Africa,

Desiring to improve the effectiveness of the law enforcement authorities of both countries in the investigation, prosecution, and prevention of crime through cooperation and mutual legal assistance in criminal matters,

Hereby agree as follows:

#### Scope of Assistance

- 1. The Contracting States shall provide mutual assistance, in accordance with the provisions of this Treaty, in connection with the investigation, prosecution, and prevention of offences, and in proceedings related to criminal matters.
  - 2. Assistance shall include:
    - (a) taking the testimony or statements of persons;
    - (b) providing documents, records, and articles of evidence;
    - (c) locating or identifying persons;
    - (d) serving documents;
    - (e) transferring persons in custody for testimony or other purposes;
    - (f) executing requests for searches and seizures;
    - (g) assisting in proceedings related to restraint or immobilization and confiscation or forfeiture of assets or property; compensation or restitution; recovery or collection of fines; and
    - (h) any other form of assistance not prohibited by the laws of the Requested State.
- 3. Assistance shall be provided without regard to whether the conduct which is the subject of the investigation, prosecution, or proceeding in the Requesting State would constitute an offence under the laws of the Requested State.
- 4. This Treaty is intended solely for mutual legal assistance between the States. The provisions of this Treaty shall not give rise to a right on the part of any private person to obtain, suppress, or exclude any evidence, or to impede the execution of a request.

#### Central Authorities

- 1. Each Contracting State shall designate a Central Authority to make and receive requests pursuant to this Treaty.
- 2. For the Government of the United States of America, the Central Authority shall be the Attorney General or a person designated by the Attorney General. For the Government of the Republic of South Africa, the Central Authority shall be the Director-General: Department of Justice or a person designated by the Director-General.
- 3. The Central Authorities shall communicate directly with one another for the purposes of this Treaty. Such communication may, in exceptional circumstances, be effected through their diplomatic channels or through INTERPOL.

#### Article 3

#### Limitations on Assistance

- 1. The Central Authority of the Requested State may deny assistance if:
  - (a) the request relates to a political offence;
  - (b) the request relates to an offence under military law which would not be an offence under ordinary criminal law;
  - (c) the execution of the request would prejudice the national security or any other essential interests of the Requested State; or
  - (d) the request is not made in conformity with the Treaty.
- 2. For the purposes of paragraph 1(a) of this Article, the following offences shall not be considered political offences:

- (a) a murder or other violent crime against a Head of State or Deputy
   Head of State of the Requesting or Requested State, or of or against
   a member of such person's family;
- (b) an offence for which both the Requesting or Requested State have an obligation pursuant to a multilateral international agreement to extradite the person sought or to submit the case to their respective competent authorities for decision as to prosecution;
- (c) murder;
- (d) an offence involving kidnapping, abduction, or any other form of unlawful detention, including the taking of hostages; and
- (e) attempting or conspiring to commit, aiding, abetting, inducing, counseling or procuring commission of, or being an accessory before or after the fact to such offences.
- 3. Before denying assistance pursuant to this Article, the Central Authority of the Requested State shall consult with the Central Authority of the Requesting State to consider whether assistance can be given subject to such conditions as it deems necessary. If the Requesting State accepts assistance subject to these conditions, it shall comply with the conditions.
- 4. If the Central Authority of the Requested State denies assistance, it shall inform the Central Authority of the Requesting State of that decision and the reasons therefor.

#### Form and Contents of Requests

1. A request for assistance shall be in writing except that the Central Authority of the Requested State may accept a request in another form in emergency situations. In any such case, the request shall be confirmed in writing within ten days

thereafter unless the Central Authority of the Requested State agrees otherwise. The request shall be in English.

- 2. The request shall include the following:
  - (a) the name of the authority conducting the investigation, prosecution, or proceeding to which the request relates;
  - a description of the subject matter and nature of the investigation, prosecution, or proceeding, including the specific criminal offences which relate to the matter;
  - (c) a description of the evidence, information, or other assistance sought; and
  - (d) a statement of the purpose for which the evidence, information, or other assistance is sought.
- 3. To the extent necessary and possible, a request shall also include:
  - information on the identity and location of any person from whom evidence is sought;
  - information on the identity and location of a person to be served, that person's relationship to the proceedings, and the manner in which service is to be made;
  - (c) information on the identity and whereabouts of a person to be located;
  - (d) a precise description of the place or person to be searched and of the articles to be seized;
  - (e) a description of the manner in which any testimony or statement is to be taken and recorded;
  - (f) a list of questions to be asked of a witness;
  - (g) a description of any particular procedure to be followed in executing the request;

- (h) information as to the allowances and expenses to which a person asked to appear in the Requesting State will be entitled;
- (i) any requirements for confidentiality and the reasons therefor;
- a court order, if any, or a certified copy thereof, which is to be enforced and a statement that such order is final; and
- (k) any other information which may be brought to the attention of the Requested State to facilitate its execution of the request.

#### **Execution of Requests**

- 1. The Central Authority of the Requested State shall promptly execute the request or, when appropriate, shall transmit it to the authority having jurisdiction to do so. The competent authorities of the Requested State shall do everything in their power to execute the request. The Courts of the Requested State have authority to issue subpoenas, search warrants, or other orders necessary to execute the request.
- 2. The Central Authority of the Requested State shall make all necessary arrangements for representation in the Requested State of the Requesting State in any proceedings arising out of a request for assistance.
- 3. Requests shall be executed in accordance with the laws of the Requested State, including the terms of this Treaty. However, the method of execution specified in the request shall be followed except insofar as it is prohibited by the laws of the Requested State.
- 4. If the Central Authority of the Requested State determines that execution of a request would interfere with an ongoing criminal investigation, prosecution, or proceeding in that State, it may postpone execution, or make execution subject to conditions determined to be necessary after consultations with the Central Authority of

the Requesting State. If the Requesting State accepts the assistance subject to the conditions, it shall comply with the conditions.

- 5. The Requested State shall use its best efforts to keep confidential a request and its contents if such confidentiality is requested by the Central Authority of the Requesting State. If the request cannot be executed without breaching such confidentiality, the Central Authority of the Requested State shall so inform the Central Authority of the Requesting State, which shall then determine whether the request should nevertheless be executed.
- 6. The Central Authority of the Requested State shall respond to reasonable inquiries by the Central Authority of the Requesting State concerning progress in executing the request.
- 7. The Central Authority of the Requested State shall promptly inform the Central Authority of the Requesting State of the outcome of the execution of the request. If the request cannot successfully be executed in whole or in part, the Central Authority of the Requested State shall inform the Central Authority of the Requesting State of the reasons therefor.

#### Article 6

#### Authentication or Certification

- Upon request by the United States, information or evidence furnished to the United States shall be authenticated or certified in the following manner:
  - (a) Information or evidence provided pursuant to Articles 9, 10 or 16 shall be authenticated or certified in the manner indicated in Form A for Article 9, Form B for Article 10 or Form E for Article 16, appended to this Treaty, or in such other manner as the Central Authority requests; and

- (b) The absence or non-existence of evidence requested pursuant to Article 9 or 10 shall be certified in the manner indicated in Form C for Article 9 or Form D for Article 10, appended to this Treaty.
- (c) The following shall be admissible in the United States as proof of the truth of the matters set forth therein:
  - (i) records authenticated by Form A or B or certified by Form E; and
  - (ii) Forms C or D, certifying the absence of such records.
- 2. (a) Upon request by the Republic of South Africa, documents or articles of evidence furnished to the Republic of South Africa shall be authenticated or certified by attestation, affidavit, or other affirmation covering or recording the required or requested subject matter. The substantive form of the said attestation, affidavit or declaration will be communicated by the Central Authority of the Republic of South Africa to its counterpart in the United States from time to time.
  - (b) Despite the provisions of subparagraph (a), in the case of court records or records of judicial proceedings, it shall be sufficient if a copy of such records is certified as a true copy of the original recorded by the relevant judicial officer or another competent authority in the United States.
  - (c) All documents referred to in this paragraph must be accompanied by a certificate according to the example set out in Form F to this Treaty.
  - (d) Despite the provisions of sub-paragraph (c), any document referred to therein, may be authenticated or certified in the manner in which foreign documents are authenticated or certified to enable them to be produced in any court in the Republic of South Africa.

(e) In the case of documents contemplated in Article 10 of this Treaty it shall be sufficient if such documents or certified copies thereof are authenticated or certified in accordance with sub-paragraphs (c) or (d).

#### Article 7

#### Costs

- 1. The Requested State shall pay all costs relating to the execution of the request, except for the fees of expert witnesses, the costs of translation, interpretation, and transcription, and the allowances and expenses related to travel of persons pursuant to Articles 11, 12 and 13, which costs, fees, allowances, and expenses shall be paid by the Requesting State.
- 2. If, during the execution of a request, it becomes apparent that fulfillment of the request will entail expenses of an extraordinary nature, the Central Authorities shall consult to determine the terms and conditions under which execution may continue.

#### Article 8

#### Limitations on Use

- 1. The Central Authority of the Requested State may require that the Requesting State not use any information or evidence obtained under this Treaty in any investigation, prosecution, or proceeding other than that described in the request without the prior consent of the Central Authority of the Requested State. In such cases, the Requesting State shall comply with the requirement.
- 2. The Central Authority of the Requested State may request that information or evidence furnished under this Treaty be kept confidential or be used only subject to terms and conditions it may specify. If the Requesting State accepts the information or evidence subject to such conditions, the Requesting State shall use its best efforts to comply with the conditions.

- 3. Nothing in this Article shall preclude the use or disclosure of information or evidence to the extent that there is an obligation to do so under the Constitution of the Requesting State in criminal proceedings. The Requesting State shall notify the Requested State in advance of any such proposed disclosure.
- 4. Information or evidence which has been made public in the Requesting State in accordance with paragraph 1 or 2 may thereafter be used for any purpose.

#### Testimony or Evidence in the Requested State

- A person in the Requested State from whom testimony or evidence is requested pursuant to this Treaty shall be compelled, if necessary, to appear and testify or produce items, including documents, records, and articles of evidence.
- 2. Upon request, the Central Authority of the Requested State shall furnish information in advance about the date and place of the taking of the testimony or evidence pursuant to this Article.
- 3. The Requested State shall permit the presence of such persons as specified in the request during the execution of the request, and shall allow such persons to question, directly or indirectly, the person giving the testimony or evidence.
- 4. If the person referred to in paragraph 1 asserts a claim of immunity, incapacity, or privilege under the laws of the Requesting State, the testimony or evidence shall nonetheless be taken and the claim made known to the Central Authority of the Requesting State for resolution by the authorities of that State.

#### Official Records

- 1. The Requested State shall provide the Requesting State with copies of publicly available records, including documents or information in any form, in the possession of organs of State and government departments and agencies in the Requested State.
- 2. The Requested State may provide copies of any documents, records, or information which are in the possession of an organ of State or a government department or agency in that State, but which are not publicly available, to the same extent and under the same conditions as such copies would be available to its own law enforcement or judicial authorities. The Requested State may in its discretion deny a request pursuant to this paragraph entirely or in part.

#### Article 11

#### Testimony in the Requesting State

- 1. When the Requesting State requests the appearance of a person in that State, the Requested State shall invite the person to appear before the appropriate authority in the Requesting State. The Requesting State shall indicate the extent to which the expenses will be paid. The Central Authority of the Requested State shall promptly inform the Central Authority of the Requesting State of the response of the person.
- 2. The Central Authority of the Requesting State may, in its discretion, determine that a person appearing in the Requesting State pursuant to this Article shall not be subject to service of process, or be detained or subjected to any restriction of personal liberty, by reason of any acts or convictions which preceded his departure from the Requested State.

3. The safe conduct provided for by this Article shall cease seven days after the Central Authority of the Requesting State has notified the Central Authority of the Requested State that the person's presence is no longer required, or when the person, having left the Requesting State, voluntarily returns. The Central Authority of the Requesting State may, in its discretion, extend this period for up to fifteen days if it determines that there is good cause to do so.

#### Article 12

#### Transfer of Persons in Custody

A person in the custody of either State whose presence for purposes of assistance under this Treaty is sought may be transferred from the custody of one State to the custody of the other State for that purpose provided that:

- (a) the person concerned and both Central Authorities to this Treaty agree thereto; and
- (b) any terms or conditions set by the State that will transfer such person for the purposes of this Article will be adhered to by the receiving State, including:
  - the receiving State shall have the authority and the obligation to keep the person transferred in custody unless otherwise authorized by the sending State;
  - (ii) the receiving State shall return the person transferred to the custody
    of the sending State as soon as circumstances permit or as otherwise
    agreed by both Central Authorities;
  - (iii) the receiving State shall not require the sending State to initiate extradition proceedings for the return of the person transferred; and
  - (iv) the person transferred shall receive credit for service of the sentence imposed in the sending State for time served in the custody of the receiving State.

#### Transit of Persons in Custody

- 1. The Requested State may authorize the transit through its territory of a person held in custody by a third State whose personal appearance has been requested by the Requesting State to give testimony or evidence or otherwise provide assistance in an investigation, prosecution or proceeding.
- 2. Where such transit is authorized, the Requested State shall have the authority and the obligation to keep the person in custody during transit in accordance with the laws of the Requested State, including the terms of this Treaty.

#### Article 14

#### Location or Identification of Persons or Items

The Requested State shall use its best efforts to ascertain the location or identity of persons or items specified in the request.

#### Article 15

#### Service of Documents

- 1. The Requested State shall use its best efforts to effect service of any document relating, in whole or in part, to any request for assistance made by the Requesting State under the provisions of this Treaty.
- 2. The Requesting State shall transmit any request for the service of a document requiring the appearance of a person before an authority in the Requesting State a reasonable time before the scheduled appearance.
- 3. The Requested State shall return a proof of service in the manner specified in the request.

#### Search and Seizure

- 1. The Requested State shall execute a request for the search, seizure, and delivery of any item to the Requesting State if the request includes the information justifying such action under the laws of the Requested State.
- 2. Upon request, every official who has custody of a seized item shall certify the continuity of custody, the identity of the item, and the integrity of its condition.
- 3. The Central Authority of the Requested State may require that the Requesting State agree to the terms and conditions deemed to be necessary to protect third party interests in the item to be transferred.

# Article 17 Return of Items

The Central Authority of the Requested State may require that the Central Authority of the Requesting State return any items, including documents, records, or articles of evidence furnished to it in execution of a request under this Treaty, as soon as possible.

#### Article 18

#### Assistance in Forfeiture Proceedings

1. If the Central Authority of one Contracting State becomes aware of proceeds of crimes or instrumentalities or objects used in the commission of crimes that are located in the other State and may be forfeitable or otherwise subject to seizure under the laws of that State, it may so inform the Central Authority of the other State. If that other State has jurisdiction in this regard, it may present this information to its authorities for a determination whether any action is appropriate. These authorities shall

issue their decision in accordance with the laws of their country, and shall, through their Central Authority, report to the other State on the action taken.

- 2. The Contracting States shall assist each other to the extent permitted by their respective laws in proceedings relating to:
  - restraint or immobilization of proceeds of crimes and instrumentalities or objects used in the commission of crimes;
  - (b) confiscation or forfeiture of proceeds of crimes and instrumentalities or objects used in the commission of crimes;
  - recovery or collection of fines imposed by courts as sentences in criminal proceedings; and
  - (d) compensation or restitution to victims of crime.
- 3. The State that has custody over proceeds of crimes and instrumentalities or objects used in the commission of crimes shall dispose thereof in accordance with its laws. Either State may transfer all or part of such assets or property, or the proceeds of the sale thereof, to the other State, to the extent permitted under the transferring State's laws and upon such terms as it deems appropriate.

#### Article 19

#### Compatibility with Other Treaties

Assistance and procedures set forth in this Treaty shall not prevent either Contracting State from granting assistance to the other State through the provisions of other applicable international agreements, or through the provisions of its domestic law. The States may also provide assistance pursuant to any bilateral arrangement, agreement, or practice which may be applicable.

#### Consultation

The Central Authorities shall consult, at times mutually agreed to by them, to promote the most effective use of this Treaty. They may also agree on such practical measures as may be necessary to facilitate the implementation of this Treaty.

#### Article 21

#### Application

This Treaty shall apply to any assistance contemplated in Article 1, whether the acts were committed before, on, or after the date upon which this Treaty enters into force. Nothing in this treaty shall be deemed to require or authorize any action by the Requested State that is contrary to the constitution of that State.

#### Article 22

#### Ratification, Entry Into Force, and Termination

- 1. This Treaty shall be subject to ratification, and the instruments of ratification shall be exchanged as soon as possible.
- 2. This Treaty shall enter into force upon the exchange of instruments of ratification.
- 3. Either State may terminate this Treaty by means of written notice to the other State through the diplomatic channel. Termination shall take effect six months following the date of notification.

IN WITNESS WHEREOF, the undersigned, being duly authorized by their respective Governments have signed this Treaty.

DONE at Washington, in duplicate, this sixteenth day of September, 1999.

FOR THE GOVERNMENT OF THE UNITED STATES OF AMERICA:

FOR THE GOVERNMENT OF THE REPUBLIC OF SOUTH AFRICA:

# FORM A

# CERTIFICATE OF AUTHENTICITY OF BUSINESS RECORDS

Ι,		attest on penalty of criminal
	(Name)	
punishment for fal	se statement or false attestation	that I am employed by
		and that my official titile is
(name of business	from which documents are soug	,
I further sta	ate that each of the records atta	ched hereto is the original or a duplicate
of the original reco	rds in the custody of	
	(name of bus	iness from which documents are sought
I further sta	ite that:	
(A)	such records were made, at o	or near the time of the occurrence of the
	matters set forth, by (or fron	information transmitted by) a person
	with knowledge of those mat	ters;
(B)	such records were kept in the	e course of a regularly conducted
	business activity;	
(C)	the business activity made such records as a regular practice; and	
(D)	if such record is not the original	nal, such record is a duplicate of the
	original.	
(Signature	)	(Date)
Sworn to or	affirmed before me	7
		(Name)
a		this
(notary p	ublic, judicial officer, etc.)	
da	y of	
(Day)	(Month)	(Year)

# FORM B

# ATTESTATION OF AUTHENTICITY OF FOREIGN PUBLIC DOCUMENTS

Ĭ,	, attest on penalty of	
(Name)		
criminal punishment for false	e statement or attestation that my position with the	
Government of		
	(Country)	
is	and that in that position I	
(Official Title)		
am authorized by the law of		
	(Country)	
to attest that the documents a	attached and described below are true and accurate copies of	
original official records that	are recorded or filed in,	
	. (Name of Office or Agency)	
which is a government office	or agency of,	
	(Country)	
Description of Documents:		
(Signat	ture)	
(Title	)	
(Date		

# FORM C

CERTIFICATION OF ABSENCE OR NON-EXISTENCE OF BUSINESS RECORDS
I, (name), having been advised as a witness that a false attestation
subjects me to a penalty of criminal punishment, attest as follows:
I am employed by/associated with(name of business from which
documents are sought) in the position of (business position or
title) and by reason of my position am authorized and qualified to make this
attestation.
As a result of my employment/association with the above-named business, I am
familiar with the business records it maintains. The business maintains business records
that:
(A) are made, at or near the time of the occurrence of the matters set forth therein
by, or from information transmitted by, a person with knowledge of those
matters;
(C) are made by the business as a regular practice.
Among the records so maintained are records of individuals and entities that have
accounts or otherwise transact business with the above-named business. I have made or
caused to be made a diligent search of those records. No records have been found
reflecting any business activity between the business and the following individuals and
entities:
If the business had maintained an account on behalf of or had participated in a
transaction with any of the foregoing individuals or entities, its business records would.
reflect that fact.
(date of execution)
(place of execution)
(aignatura)

# FORM D CERTIFICATION OF ABSENCE OR NON-EXISTENCE OF OFFICIAL RECORDS

Ι,	(name)_	, certify as fo	ollows:
1.	(name of p	ublic authority)	is a government office or
agency of	(country)	and is authori	zed by law to maintain official
records se	tting forth matters that are	authorized by law to be r	reported and recorded or filed;
2.	records of the type descr	ribed below set forth mat	ters that are authorized by
law to be r	eported and recorded or f	iled, and such matters reg	ularly are recorded or filed by
the above-	named public authority;		
3.	my position with the abo	ove-named public authori	ity is (official title)
	;		
4.	in my official capacity I l	nave made, or caused to be	e made, a diligent search of the
above-nan	ned public authority's rec	ords for the records descr	ribed below; and
5.	no such records have be	en found to exist therein.	
Descriptio	n of records:		
	(signature)		
	(date)	(Offi	icial Seal or Stamp)

# FORM E ATTESTATION WITH RESPECT TO SEIZED ARTICLES

Ι,			attest on penalty of	
	(Name)			
criminal punishment	t for false statem	ents or attes	tation that my position	on with the
Government of			<del></del>	
	(Country)			
is			I received the ar	ticles
	(Official Title)			
listed below from _	·			
on				
	(Date)		(Place)	•
in the following cond	ition:			
Description of Article	e:			
Changes in Condition	n while in my cu	stody:		
Official Scal				
				-
		(Signat	ture)	
		(Tit	le)	

(Date)

# FORM F APPOSTILLE

# (Convention de la Haye du 5 Octobre 1961)

I.	Country	***************************************
	This public document	
2.	has been signed by	
3.	acting in the capacity of	***************************************
4.	bears the seal/stamp of	
		Certified
5.	at	
6.	the (date)	
7.	by	
8.	No	
9.	Seal/stamp:	10. Signature:
	***************************************	>*************************************

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